# Semiannual Progress Report Selection of Remedy – OGS Ash Pond

Ottumwa Generating Station Ottumwa, Iowa

Prepared for:



## SCS ENGINEERS

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### 1.0 INTRODUCTION AND PURPOSE

The Semiannual Progress Report for remedy selection at the Interstate Power and Light Company (IPL) Ottumwa Generating Station (OGS) was prepared to comply with U.S. Environmental Protection Agency (USEPA) regulations regarding the Disposal of Coal Combustion Residuals (CCR) from Electric Utilities [40 CFR 257.50-107], or the "CCR Rule" (Rule). Specifically, the selection of remedy process was initiated to fulfill the requirements of 40 CFR 257.97.

### 1.1 BACKGROUND

The Assessment of Corrective Measures (ACM) for the OGS Ash Pond was completed on September 12, 2019. The ACM was completed in response to the detection of cobalt at a statistically significant level above the Groundwater Protection Standard (GPS) in groundwater samples from downgradient monitoring well MW-305.

This Semiannual Progress Report summarizes data collected and remedy evaluation progress made since the ACM was completed in September 2019, and outlines planned future activities to complete the selection of remedy process.

#### 1.2 SITE INFORMATION AND MAPS

OGS is located southwest of the Des Moines River, approximately 8 miles northwest of the City of Ottumwa in Wapello County, Iowa (**Figure 1**). The address of the plant is 20775 Power Plant Road, Ottumwa, Iowa. In addition to the coal-fired generating station, the property also contains the OGS Ash Pond, the OGS Zero Liquid Discharge (ZLD) Pond, a coal stockpile, and a hydrated fly ash stockpile.

The two CCR units at the facility (OGS Ash Pond and OGS ZLD Pond) are each monitored with single-unit groundwater monitoring systems. The OGS Ash Pond is the subject of this Semiannual Progress Report.

The pending closure of the OGS Ash Pond was discussed in the IPL Notification of Intent to Close CCR Surface Impoundment, dated April 3, 2019. A map showing the CCR units and all background (or upgradient) and downgradient monitoring wells with identification numbers for the CCR groundwater monitoring program is provided as **Figure 2**.

Groundwater flow at the site is generally to the east-northeast, and the groundwater flow direction and water levels fluctuate seasonally due to the proximity to the river. Depth to groundwater as measured in the site monitoring wells varies from 1 to 25 feet below ground surface due to topographic variations across the facility and seasonal variations in water levels.

#### 2.0 SUMMARY OF WORK COMPLETED

Work completed to support remedy selection for the OGS Ash Pond is summarized in **Table 1**. Activities completed within the 6-month period covered by this semiannual report are discussed in more detail below.

#### 2.1 MONITORING NETWORK CHANGES

Planning, permitting, and access coordination for the installation of three additional monitoring wells was completed in February 2020. The proposed wells are deeper piezometers, to be located

adjacent to existing monitoring wells MW-305, MW-310, and MW-311. The locations of existing monitoring wells at OGS are shown on **Figure 2**.

#### 2.2 GROUNDWATER MONITORING

Groundwater samples were collected in October 2019 and February 2020. The October 2019 monitoring event was part of the routine semiannual assessment monitoring program. The wells sampled included the six wells in the original monitoring system (MW-301 through MW-306) and the two additional wells (MW-310 and MW-311) installed in August 2019. The February 2020 monitoring event included a second round of samples from the two new wells. The background well (MW-301) was also sampled in the February 2020 event. A summary of groundwater samples collected since submittal of the ACM is provided in **Table 2**.

#### 2.3 EVALUATION OF CORRECTIVE MEASURE ALTERNATIVES

A qualitative assessment of potential Corrective Measure Alternatives using the selection criteria in 40 CFR 257.97(b) and (c) was provided in the September 2019 ACM. **Table 3** summarizes the assessment completed for the ACM. No updates or changes to the assessment have been made based on additional information obtained since the issue of the ACM. Additional groundwater data collection and analysis is necessary for the evaluation of the monitored natural attenuation (MNA) option. In addition, IPL has retained an engineer to develop a proposed design for closure of the OGS Ash Pond that will be evaluated against the selection criteria. Updates to the assessment, and development of the quantitative evaluation system discussed in the ACM, will be completed in the future based on updates to the conceptual site model, delineation of the nature and extent of impacts, ash pond closure design activities, and collection of additional data relevant to remedy selection.

#### 3.0 PLANNED ACTIVITIES

Planned activities related to the remedy selection process include the following:

- Install three piezometers nested with existing monitoring wells MW-305, MW-310, and MW-311. The piezometers will provide additional data on vertical groundwater flow and groundwater constituent concentrations.
- Collect groundwater samples at the three new piezometers.
- Continue semiannual assessment monitoring for the existing monitoring well network and new monitoring wells.
- Evaluate MNA feasibility, including additional evaluation of groundwater flow and groundwater quality.
- Update conceptual site model based on findings of nature and extent investigation.
- IPL will continue to develop a closure design for the OGS Ash Pond.
- Continue evaluation of remedial options.
- Conduct public meeting (40 CFR 257.96(e)).

### **Tables**

- 1 Timeline for Completed Work Selection of Remedy
- 2 Groundwater Samples Summary Events since ACM Submittal
- 3 Preliminary Evaluation of Corrective Measure Alternatives

## Table 1. Timeline for Completed Work - Selection of Remedy Ottumwa Generating Station / SCS Engineers Project #25220083.00

Date	Activity				
August 2019	Additional monitoring wells installed to investigate nature and extent (MW-310 and MW-311)				
September 2019	Completed ACM				
October 2019	Conducted semiannual assessment monitoring event				
November 2019	Completed Well Construction Documentation for new monitoring wells				
January 2020	Completed Statistical Evaluation of October 2019 groundwater monitoring results				
January 2020	Completed 2019 Annual Groundwater Monitoring and Corrective Action Report				
August 2019 - February 2020	OGS Ash Pond closure design (ongoing)				
December 2019 to February 2020	Planning, permitting, and access for three additional monitoring wells (piezometers) to investigate the vertical extent of impacts				
February 2020	Collected second round of groundwater samples from the new monitoring wells (MW-310 and MW-311) and background well				

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 Checked by:
 TK
 Date: 2/26/2020

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Table 2. Groundwater Samples Summary - Events Since ACM Submittal Ottumwa Generating Station / SCS Engineers Project #25220083.00

Sample Dates	Background Well	Downgradient Wells at Waste Boundary				Downgradient Wells for Nature and Extent		
	MW-301	MW-302	MW-303	MW-304	MW-305	MW-306	MW-310	MW-311
10/23-24/2019	А	А	А	А	А	А	А	Α
2/5/2020	А						А	Α
Total Samples	2	1	1	1	1	1	2	2

#### Abbreviations:

A = Samples analyzed for assessment monitoring parameters

-- = Not sampled

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# Table 3. Preliminary Evaluation of Corrective Measure Alternatives Ottumwa Generating Station / SCS Engineers Project #25220083.00

	Alternative #1 Alternative #2 Alternative #3 Alternative #4 Alternative						
	No Action	Close and Cap in place with MNA					
CODDECTIVE A CTION A CCECCAMENT		Close and Cap in place with MNA	Consolidate on Site and Cap with MNA	Excavate and Dispose on site with MNA	Excavate and Dispose in Off-Site Landfill		
CORRECTIVE ACTION ASSESSMENT - 40 CFR 257.97(b)							
257.97(b)(1) Is remedy protective of human health and the environment?	No	Yes	Yes	Yes	Yes		
257.97(b)(2)  Can the remedy attain the groundwater protection standard?	Unlikely	Yes	Yes	Yes	Yes		
257.97(b)(3) Can the remedy control the source(s) of releases so as to reduce or eliminate, to the maximum extent feasible, further releases of constituents in appendix IV to this part into the environment?	No	Yes	Yes	Yes	Yes		
257.97(b)(4) Can the remedy remove from the environment as much of the contaminated material that was released from the CCR unit as is feasible?	Not Applicable - No release of CCR	Not Applicable - No release of CCR	Not Applicable - No release of CCR	Not Applicable - No release of CCR	Not Applicable - No release of CCR		
257.97(b)(5)  Can the remedy comply with standards for management of wastes as specified in §257.98(d)?	Not Applicable	Yes	Yes	Yes	Yes		
LONG- AND SHORT-TERM EFFECTIVE	NESS - 40 CFR 257.97(c)(1)						
257.97(c)(1)(i) Magnitude of reduction of existing risks	No reduction of existing risk	Existing risk reduced by achieving GPS	Same as Alternative #2	Same as Alternative #2	Same as Alternative #2		
257.97(c)(1)(ii) Magnitude of residual risks in terms of likelihood of further releases due to CCR remaining following implementation of a remedy	No reduction of existing risk. Residual risk is limited for all alternatives due to limited extent of impacts and lack of receptors.	Magnitude of residual risk of further releases is lower than current conditions due to final cover eliminating infiltration through CCR; Residual risk is limited for all alternatives due to limited extent of impacts and lack of receptors	Same as Alternative #2 with potential further reduction in release risk due to CCR material footprint; However, limited to no overall risk reduction is provided due to lack of current/anticipated future receptors for groundwater impacts	Same as Alternative #3 with potential further reduction in release risk due to composite liner and cover; However, limited to no overall risk reduction is provided due to lack of current/anticipated future receptors for groundwater impacts	Same as Alternative #3 with potential further reduction in release risk due to removal of CCR from site; However, limited to no overall risk reduction is provided due to lack of current/anticipated future receptors for groundwater impacts		
257.97(c)(1)(iii) The type and degree of long-term management required, including monitoring, operation, and maintenance	Not Applicable	30-year post-closure groundwater monitoring; Groundwater monitoring network maintenance and asneeded repair/replacement Final cover maintenance (e.g., mowing and asneeded repair); Periodic final cover inspections; Additional corrective action as required based on post-closure groundwater monitoring	Same as Alternative #2	Same as Alternative #2	No on-site long-term management required; Limited on-site post-closure groundwater monitoring until GPS are achieved; Receiving disposal facility will have same/similar long- term monitoring, operation, and maintenance requirements as Alternative #2		

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	Alternative #1 Alternative #2 Alternative #3 Alternative #4 Alternative				
No Action		Close and Cap in place with MNA	Consolidate on Site and Cap with MNA	Excavate and Dispose on site with MNA	Excavate and Dispose in Off-Site Landfill
LONG- AND SHORT-TERM FEFECTIVE	ENESS - 40 CFR 257.97(c)(1) (continued)	Close and Cap in place with why	Consolidate on site and cap with what	Excavate and Dispose on site with why	Excavate and Dispose in On-site Landini
	(Continued)				
257.97(c)(1)(iv) Short-term risks - Implementation					
Excavation	None	Limited risk to community and environment due to limited amount of excavation (likely <100K cy) required to establish final cover subgrades and no off-site excavation	Same as Alternative #2 with increased risk to environment due to increased excavation volumes required for consolidation (likely >100K cy but <463K cy)	Same as Alternative #3 with increased risk to environment due to increased excavation volumes (~463K cy) and temporary CCR storage during disposal site construction required for removal and on-site redisposal	Same as Alternative #4 with reduced risk to environment from excavation due to limited on-site storage
Transportation	None	No risk to community or environment from off-site CCR transportation; Typical risk due to construction traffic delivering final cover materials to site	Same as Alternative #2 with reduced risk from construction traffic due to reduced final cover material requirements (smaller cap footprint)	Same as Alternative #2 with increased risk from construction traffic due to increased material import requirements (liner and cap construction required)	Highest level of community and environmental risk due to CCR volume export (~463K cy)
Re-Disposal	None	Limited risk to community and environment due to limited volume of CCR re-disposal (likely <100K cy)	Same as Alternative #2 with increased risk to environment due to increased excavation volumes (likely >100K cy but <463K cy) required for consolidation	Same as Alternative #3 with increased risk to environment due to increased excavation volumes (~463K cy) and temporary CCR storage during disposal site construction required for removal and on-site redisposal	Same as Alternative #4 with increased risk to community and environment due to re-disposal of large CCR volume (~463K cy) at another facility; Re-disposal risks are managed by the receiving disposal facility
257.97(c)(1)(v) Time until full protection is achieved	Unknown	To be evaluated further during remedy selection. Closure and capping anticipated by end of 2022. Groundwater protection timeframe to reach GPS potentially 2 to 10 years following closure construction, achievable within 30-year post-closure monitoring period.	Similar to Alternative #2. Potential for increase in time to reach GPS due to significant source disturbance during construction. Potential for decrease in time to reach GPS due to consolidation of CCR.	Similar to Alternative #2. Potential for increase in time to reach GPS due to significant source disturbance during construction. Potential decrease in time to reach GPS due to source isolation within liner/cover system.	Similar to Alternative #2. Potential for increase in time to reach GPS due to significant source disturbance during construction. Potential decrease in time to reach GPS due to impounded CCR source removal.
257.97(c)(1)(vi)  Potential for exposure of humans and environmental receptors to remaining wastes, considering the potential threat to human health and the environment associated with excavation, transportation, redisposal, or containment	No change in potential exposure	Potential for exposure is low. Remaining waste is capped.	Same as Alternative #2	Same as Alternative #2	No potential for on-site exposure to remaining waste since no waste remains on site; Risk of potential exposure is transferred to receiving disposal facility and is likely similar to Alternative #2
257.97(c)(1)(vii)  Long-term reliability of the engineering and institutional controls	Not Applicable	Long-term reliability of cap is good; Significant industry experience with methods/controls; Capping is common practice/industry standard for closure in place for remediation and solid waste management	Same as Alternative #2 with potentially increased reliability due to smaller footprint and reduced maintenance	Same as Alternative #3	Success of remedy at OGS does not rely on long-term reliability of engineering or institutional controls; Overall success relies on reliability of the engineering and institutional controls at the receiving facility
257.97(c)(1)(viii) Potential need for replacement of the remedy	Not Applicable	Limited potential for remedy replacement if maintained; Some potential for remedy enhancement due to residual groundwater impacts following source control	Same as Alternative #2 with reduced potential need for remedy enhancement with consolidated/smaller closure area footprint	Same as Alternative #2 with further reduction in potential need for remedy enhancement composite with liner	No potential for remedy replacement; Limited potential for remedy enhancement due to residual groundwater impacts following source control

# Table 3. Preliminary Evaluation of Corrective Measure Alternatives Ottumwa Generating Station / SCS Engineers Project #25220083.00

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	Alternative #1	Alternative #2	Alternative #3	Alternative #4	Alternative #5			
	No Action	Close and Cap in place with MNA	Consolidate on Site and Cap with MNA	Excavate and Dispose on site with MNA	Excavate and Dispose in Off-Site Landfill			
SOURCE CONTROL TO MITIGATE FUTURE RELEASES - 40 CFR 257.97(c)(2)								
257.97(c)(2)(i) The extent to which containment practices will reduce further releases	No reduction in further releases	Cap will reduce further releases by minimizing infiltration through CCR	Same as Alternative #2 with further reduction due to consolidated/smaller closure footprint	Same as Alternative #3 with further reduction due to composite liner and 5-foot groundwater separation required by CCR Rule	Removal of CCR prevents further releases at OGS; Receiving disposal site risk similar to Alternative #3			
257.97(c)(2)(ii) The extent to which treatment technologies may be used	Alternative does not rely on treatment technologies	Alternative does not rely on treatment technologies	Alternative does not rely on treatment technologies	Alternative does not rely on treatment technologies	Alternative does not rely on treatment technologies			
IMPLEMENTATION - 40 CFR 257.97(c	c)(3)							
257.97(c)(3)(i) Degree of difficulty associated with constructing the technology	Not Applicable	Low complexity construction; Potentially lowest level of dewatering effort - dewatering required for cap installation only	Low complexity construction; Moderate degree of logistical complexity; Moderate level of dewatering effort - dewatering required for material excavation/placement and capping	Moderately complex construction due to composite liner and cover; High degree of logistical complexity due to excavation and on-site storage of ~463K cy of CCR while new lined disposal area is constructed; High level of dewatering effort - dewatering required for excavation of full CCR volume	Low complexity construction; High degree of logistical complexity including the excavation and off-site transport of ~463K cy of CCR and permitting/development of off-site disposal facility airspace; High level of dewatering effort - dewatering required for excavation of full CCR volume			
257.97(c)(3)(ii) Expected operational reliability of the technologies	Not Applicable	High reliability based on historic use of capping as corrective measure	Same as Alternative #2	Same as Alternative #2	Success at OGS does not rely on operational reliability of technologies; Overall success relies on off-site disposal facility, which is likely same/similar to Alternative #2			
257.97(c)(3)(iii)  Need to coordinate with and obtain necessary approvals and permits from other agencies	Not Applicable	Need is low in comparison to other alternatives; State Closure Permit required	Same as Alternative #2	Need is high in comparison to other alternatives State Closure Permit required; State Landfill Permit may be required	Need is highest in comparison to other alternatives; State Closure Permit required; Approval of off-site disposal site owner required; May require State solid waste comprehensive planning approval; Local road use permits likely required			
257.97(c)(3)(iv) Availability of necessary equipment and specialists	Not Applicable	Necessary equipment and specialists are highly available; Highest level of demand for cap construction material	Same as Alternative #2; Lowest level of demand for cap construction material	Same as Alternative #2; Moderate level of demand for liner and cap construction material	Availability of necessary equipment to develop necessary off-site disposal facility airspace and transport ~463K cy of CCR to new disposal facility will be a limiting factor in the schedule for executing this alternative;  No liner or cover material demands for on-site implementation of remedy			
257.97(c)(3)(v) Available capacity and location of needed treatment, storage, and disposal services	Not Applicable	Capacity and location of treatment, storage, and disposal services is not a factor for this alternative	Capacity and location of treatment, storage, and disposal services is unlikely to be a factor for this alternative	Available temporary on-site storage capacity for ~463K cy of CCR while composite liner is constructed is significant limiting factor	Off-site disposal capacity, facility logistical capacity, or the time required to develop the necessary off-site disposal and logistical capacity is a significant limiting factor.			
COMMUNITY ACCEPTANCE - 40 CFR 257.97(c)(4)								
257.97(c)(4) The degree to which community concerns are addressed by a potential remedy (Anticipated)	To be determined based on input obtained through public meetings/outreach to be completed	To be determined based on input obtained through public meetings/outreach to be completed	To be determined based on input obtained through public meetings/outreach to be completed	To be determined based on input obtained through public meetings/outreach to be completed	To be determined based on input obtained through public meetings/outreach to be completed			
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# **Figures**

- 1 Site Location Map
- 2 Monitoring Well Locations Map



